MEH91-30-6-2

DRAFT RECOMMENDATION OF THE PLANNING COMMITTEE ON BOUNDARIES OF SPR'S

- 1. The report of the Co-ordinating Committee of the Ad-Hoc Committees and the recommendations of the Planning Committee shall be tabled before, and, considered by the Negotiating Council.
- 2. Having considered the above report, the Planning Committee believes:
 - 2.1 That the differences reflected in the report of the Co-ordinating Committee cannot be resolved in the limited time available before the Constitution on the Transition must be agreed upon by the Negotiating Council;
 - 2.2 That the issues in this regard are very emotionally charged and contentious and should not be concluded by the Negotiating Council without further processes being put into place by the Negotiating Council;
 - 2.3 That extensive consultation with and optimal participation by the local people and organisations is a pre-requisite to a harmonious resolution of the differences;
 - 2.4 That appropriate mechanisms must be considered to give effect to 2.2.
- 3. The Planning Committee therefore recommends to the Negotiating Council that:
 - 3.1 The recommendations of the Commission on the Delimitation/Demarcation of Regions are accepted as "SOFT BOUNDARIES" which could be contained in a Schedule of the Constitution for the Transition subject to 3.4.
 - 3.2 The Planning Committee establishes a Task Group which is to make recommendations on:
 - 3.2.1 What mechanisms are available to solicit further views from people in the affected areas, e.g. forums, public meetings, referendum, etc.
 - 3.2.2 Which mechanism/s is most appropriate for a particular area.
 - 3.3 The Multi-Party Negotiating Process establishes a structure (which the successor to the Multi-Party Negotiating Process will continue to manage (and to which it will report) which will be charged with the responsibility of:
 - 3.3.1 Continuing with further negotiations on the disputed areas;

- 3.3.2 Implementing appropriate mechanisms (as per 3.2) which will ensure optimal participation of people from the affected areas with a view to eliciting their opinions.
- 3.4 Provision is made in the appropriate schedule of the Constitution for the Transition for the content of the Schedule (i.e. the recommendations of the Commission on the Delimitation/Demarcation of Regions as per 3.1 above) to be amended if necessary by proclamation before the elections.
- 4. Nothing in the above recommendations precludes further negotiations among participants with a view to reaching agreement in the next three days.

PLANCOMM/DOCUMENT/SPR 28 October 1993

THESE DRAFT MINUTES ARE CONFIDENTIAL AND ARE RESTRICTED TO THE MEMBERS OF THE CO-ORDINATING COMMITTEE ON THE DEMARCATION/DELIMITATION OF REGIONS, THE PLANNING COMMITTEE AND THE NEGOTIATING COUNCIL. THEY ARE STILL TO BE RATIFIED AT THE NEXT MEETING OF THE CO-ORDINATING COMMITTEE.

DRAFT MINUTES OF THE MEETING OF THE CO-ORDINATING COMMITTEE ON THE DEMARCATION/DELIMITATION OF REGIONS HELD AT 16H00 ON MONDAY, 25 OCTOBER 1993 AT THE WORLD TRADE CENTRE IN KEMPTON PARK.

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PRESENT

:

- Mr A Fourie (Chairperson) Mr T Botha Ms L Jacobus Mr J S S Phatang Mr P A Pienaar
- South African Government
- African National Congress
- South African Communist Party
- Dikwankwetla Party
- Democratic Party

Mr F du Preez (Administration) Ms N Sithebe-Tsotetsi (Administration)

1. WELCOME

Mr Fourie accepted his nomination as the chairperson of the meeting.

2. AGENDA

- 2.1 Reports from the four chairpersons of the Ad-Hoc Committees.
- 2.2 Decision whether the Co-Ordinating Committee would be ready to meet with the Negotiating Council on Wednesday, 27 October 1993.

3. **REPORTS FROM THE FOUR AD-HOC COMMITTEES**

- 3.1 Mr Botha reported on the KwaZulu/Natal, Eastern Cape and Kei areas that the Ad-Hoc Committee could not reach agreement on any of these areas.
 - 3.1.1 <u>Natal/KwaZulu</u>
 - * The Ad-Hoc Committee could not reach consensus on a suitable final southern boundary for Natal/KwaZulu. The following compromise was suggested:
 - That the current Provincial/State boundary between Natal/KwaZulu and Transkei should be retained as an interim measure. That would imply that the district of Umzimkhulu would remain with the remainder of Transkei whilst the magisterial districts of Alfred and Mount Curry would remain with Natal/KwaZulu.

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- The following areas, North Transkei/Pondoland (comprising of the magisterial districts of Lusikisiki, Bizana, Tabankulu, Flagstaff, Mt Ayliff, Mt Frere, Mt Fletcher and Maluti), the district of Umzimkhulu and East Griqualand could petition a referendum within 18 months of the national elections to determine which SPR they wished to be permanently included in. Such a petition for a referendum must be supported by at least 20 000 signatures from residents from within that particular area. He went on to say that the members of the Ad-Hoc Committee decided to present this solution to their principals and the idea had received support from the ANC, the DP and Transkei.
- The Committee could not reach any agreement on the Eastern Cape.

3.1.2 <u>The Northern Transvaal</u>

Mr Fourie reported that no finalization and compromises were made in the area. However, the following options were suggested:

- * that Groblersdal be included in the Northern Transvaal Region;
- * that there should be flexibility regarding Lydenburg and Pilgrims Rest if the watershed could be used as the boundary;
- * there was no concensus concerning Bushbuckridge. The suggestion that the area be included in the Northern Transvaal was supported by all present except Mr Zama from Inyandza National Movement;
- * that a compromise could be reached regarding Lydenburg and Pilgrims Rest depending on how the issue of a Greater Pretoria was solved in relation to the Eastern Transvaal.

3.1.3 Pretoria

Ms Jacobus reported that there were strong arguments against Pretoria being included in the Northern Transvaal. The Intando Yesizwe Party, The Afrikaner Volksunie and the Democratic Party supported the inclusion of Pretoria in the Eastern Transvaal Region. The ANC, the SACP and the South African Government supported the inclusion of Pretoria in the PWV. She went on to say that after much debate the Committee decided on finding a compromise position which was of Pretoria being a separate SPR with the following five options:

- * Greater Pretoria functional region: i.e Pretoria, Wonderboom, Soshanguve, Brits, Cullinan, Bronkhortspruit, KwaNdebele, Odi 1, Moretele 1, and Moretele 2;
- * Greater Pretoria plus some adjacent Highveld districts, i.e. Witbank, Middelburg, Delmas, which are functionally linked to Pretoria;
- * Greater Pretoria plus the adjacent Highveld, plus the Bushveld (this includes the four districts of Warmbad, Waterberg, Ellisras, Thabazimbi which requested inclusion with Pretoria), seventeen districts altogether;
- * Greater Pretoria plus the Bushveld, plus the Greater Highveld, i.e. Balfour, Highveld Ridge, Standerton and Bethal;
- * The Pretoria "(DC)" option; ("DC" option referring to the magisterial district). This option was not accepted as a practical solution.

3.1.4 Western Cape, Northern Cape, North West and the Orange Free State

- * Mr Phatang reported that the Committee had reached general agreement that the Orange Free State should remain as it had been demarcated by the Commission and Sasolburg should be included in this region.
- * Regarding the North Cape Region, five members representing the ANC, the SACP, Dikwankwetla, the DP and the Labour Party agreed that the Northern Cape Region as demarcated by the Commission should be disintegrated and that the Orange River should be used as a boundary. Therefore the magisterial districts of Gordonia, Hay, Herbert, Kimberley, Barkly West and Warrenton would be in the North West with the remainder of the districts being excised into the Western Cape. The South African Government could not agree on this compromise but indicated that its position could be revised if the Eastern Cape Region could also be considered in relation to the Western Cape/Eastern Cape border.

4. SUMMARY

After a lengthy discussion on the above reports the Co-ordinating Committee agreed that engaging in more debate would be time consuming because debating had been done in the different Ad-Hoc Committees. It was agreed that each member would consult with his/her principals, there would be bilateral discussions if necessary and a report comprising of a summary of the discussion of the meeting would be given to the Planning Committee which would then decide whether the Co-ordinating Committee was ready to report to the Negotiating Council. The Summary is as follows:

4.1 Eastern Cape/Kei Regions

The Committee agreed that it appeared that there was a deadlock because two out of five participants wanted two regions in the area while three participants wanted the area joined to form one region.

4.2 KwaZulu/Natal/East Griqualand Regions

To reach a compromise three options were put forward by the Committee:

- 4.2.1 That the 1910 borders be reverted to.
- 4.2.2 That Umzimkhulu and Mount Curry should remain in Natal and Pondoland in Transkei.
- 4.2.3 That the magisterial districts in paragraph 4.2.2 should all be included in Natal.
- 4.2.4 That Mt Curry, Umzimkhulu and Pondoland can petition for a referendum within 18 months of the national elections to determine with which SPR they wished to be permanently included. Such petition for a referendum must be supported by at least 20 000 signatures from residents from within that area.

4.3 Northern Transvaal and Eastern Transvaal

- 4.3.1 The Committee proposed that Bushbuckridge should remain in the Northern Transvaal then Lydenburg and Pilgrim's Rest could remain in the Eastern Transvaal.
- 4.3.2 There was concensus that Groblersdal should be in the Northern Transvaal.
- 4.3.3 Should the Pretoria area include Wonderboom, Cullinan, Bronkhortspruit and KwaNdebele then there would be flexibility regarding Lydenburg and Pilgrims Rest being in Northern Transvaal.

4.4 Pretoria

The Committee wished to put on record that there appeared to be a deadlock regarding Pretoria. To solve the issue the following options were considered:

- 4.4.1 That Pretoria should be a separate SPR.
- 4.4.2 That Pretoria should be included in the PWV.
- 4.4.3 That Pretoria should be included in the Eastern Transvaal.

4.4.4

As a compromise the Committee would look at the following proposals made by the Ad-Hoc Committee on Pretoria:

- * A functional region of a greater Pretoria comprising of Pretoria, Wonderboom, Soshanguve, Brits, Cullinan, Bronkhortspruit, KwaNdebele, Odi 1, Moretele 1 and Moretele 2;
- * A greater Pretoria region joined by some Highveld districts, i.e. Witbank, Middelburg, Delmas which are already functionally linked to Pretoria.
- * A greater Pretoria region plus the adjacent Highveld and Bushveld areas including the four districts of Warmbad, Waterberg, Ellisras and Thabazimbi.
- * A greater Pretoria region plus the Bushveld and Greater Highveld areas i.e. Balfour, Highveld Ridge, Standerton and Bethal.
- 4.4.5 An alternative option was suggested by the Co-ordinating Committee which would be to put the border of Pretoria with the Witwatersrand at the Jukskei River and include Wonderboom, Soshanguve, Cullinan, Bronkhortspruit and KwaNdebele. The districts could then be excised into the Eastern Transvaal. Moretele 1, Odi 1, Odi 2 and Brits could be included in the Western Transvaal. This proposal was made bearing in mind the claim of Bophuthatswana on some areas in the Western Transvaal.

4.5 Western Cape, Northern Cape and Orange Free State

- 4.5.1 It was agreed that the Orange Free State Region would remain as demarcated by the Commission but Sasolburg would be included in the region.
- 4.5.2 Substantial agreement (5 out of 6 participants) (see paragraph 3.1.4 of these minutes) was reached regarding the proposal that the Orange River should be the boundary between the Western Cape and the North West Region with the magisterial districts of Gordonia, Hay and Herbert forming the southern border of the North West Region.

5. NEXT MEETING

No date was set, it would depend on the Planning Committee's decision.

6. CLOSURE

The meeting adjourned at 18h00.