CONSTITUTIONAL ASSEMBLY

MEMORANDUM

TO:Members of the Constitutional CommitteeFROM:Executive DirectorDATE:25 April 1996RE:PROPOSED AMENDMENTS TO THE BILL:
ADDITIONAL DP AMENDMENTS

Attached please find the proposed DP amendments additional to those contained in Vol I of the proposed amendments documentation.

H EBRAHIM EXECUTIVE DIRECTOR CONSTITUTIONAL ASSEMBLY

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THE NEW CONSTITUTION

2169

25 April 1996

DEMOCRATIC PARTY AMENDMENTS

THE NATIONAL ASSEMBLY COMPOSITION AND ELECTION

44. (2) [National legislation] an Act of Parliament must determine the number of members of the National Assembly in terms of subsection (1).

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Membership

- 45.(1) Every citizen who is qualified to vote for the National Assembly is eligible to be a member of the Assembly, except -
 - (a) anyone who is appointed by, or is in the service of, the state and receives remuneration for that appointment or service, other than -
 - (i) the President, Deputy President, Ministers and Deputy Ministers; and
 - (ii) other office-bearers whose functions are compatible with the functions of a member of the Assembly, and have been declared compatible with those functions by finational legislation;] are act of Parliant
 - (b) permanent delegates to the National Council of Provinces, or members of a provincial legislature or a municipal council;
 - (c) unrehabilitated insolvents;
 - (d) anyone deciared to be of unsound mind by a court of the Republic; or
 - (e) anyone who, after this section took effect, has been convicted of an offence and sentenced to more than 12 months imprisonment without the option of a fine, either in the Republic, or outside the

Republic if the conduct constituting the offence would have been an offence in the Republic; but, no one may be regarded as having been sentenced until an appeal against the conviction or sentence has been determined, or until the time for an appeal has expired. A disqualification under this paragraph ends five years after the sentence has been completed.

- (2) A person who is not eligible to be a member of the National Assembly in terms of subsection (1) (a) or (b) may be a candidate for the Assembly, subject to any limits and conditions established by national legislation. Get as Parlicement
- (3) A person loses membership of the National Assembly if that person (a) ceases to be eligible; or
 - (b) is absent from the Assembly without permission in circumstances for which the rules and orders of the Assembly prescribe loss of membership.
- (4) Varancies in the National Assembly must be filled in terms of national legislation and and the are the second

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Privilege

- 56. (1) Cabinet members and members of the National Assembly -
 - (a) have freedom of speech in the Assembly and in its committees, subject to its rules and orders; and
 - (b) are not liable to civil or criminal proceedings, arrest, imprisonment or damages for -
 - (i) anything that they have said in, produced before, or submitted to the Assembly or any of its committees; or
 - (ii) anything revealed as a result of anything that they have said in, produced before, or submitted to the Assembly or any of its committees.
 - (2) Other privileges and immunities of the National Assembly, Cabinet members and members of the Assembly may be prescribed by Inational legislation. Que Cast of Postconumt.
 - (3) Saianes, allowances and benefits payable to members of the National Assembly are a direct charge against the National Revenue Fund, as may be regulated by an Act of Parliament.

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National supervision of provincial administration

- 98. (1) When a province is responsible for the administration of legislation, or an executive function in terms of the Constitution, and it cannot or does not fulfil its obligations in terms of that law or the Constitution, the national executive may intervene by taking any appropriate steps, including-
 - (a) issuing a directive to the provincial executive, describing the extent of the failure to fulfil its obligations and stating any steps (b) assuming responsibility for the administration of that law or it's conjection in that province when it is necessary to -
 - - (i) maintain essential national standards or meet established minimum standards for the rendering of a service;
 - (ii) maintain economic unity;
 - (iii) maintain national security; or
 - (iv) prevent that province from taking unreasonable action that is prejudicial to the interest of another province or to the country as a whole.
 - (2) When a province is responsible for an executive function in terms of legislation, the national executive may issue a directive or assume responsibility as provided in subsection (1), if -
 - (a) it is necessary to do so for any of the reasons listed in subsection (:)(b); or
 - (b) the province cannot or does not fulfil its obligations in terms of that law.
 - (3) Any intervention by the national executive in terms of subsection (1) (5) must be approved by the National Council of Provinces no

more than 14 days after the intervention begins A <u>cut subsequently</u> an <u>utawals of act more</u> Ilian two moutes

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Central Bank

Establishment

219. The South African Reserve Bank is the central bank of the Republic and is regulated by [national legislation] an Act of Parliament.

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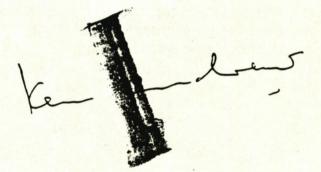
Primary object

- 220. (1) The primary object of the South African Reserve Bank is to protect the value of the currency in the interest of balanced and sustainable economic growth in the Republic.
 - (2) The South African Reserve Bank [must perform any functions in pursuit of its primary object], in the pursuit of its primary object, must perform its functions independently and without fear, favour or prejudice; but, there must be regular consultation between the Bank and the Cabinet member responsible for national financial matters.

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Powers and functions

221. The powers and functions of the South African Reserve Bank are those customarily exercised and performed by central banks, and must be determined by [national legislation] an Act of Parliament.



Provincial and Local Financial Matters Provincial Revenue Funds

- 222. (1) There is a Provincial Revenue Fund for each province into which [all money specified] <u>all revenue as defined</u> by an Act of Parliament and received by the provincial government must be paid.
 - (2) Money may be withdrawn from the Provincial Revenue Fund only -
 - (a) in terms of an appropriation by a provincial Act; or
 - (b) as a direct charge against the Provincial Revenue Fund, provided for in terms of the Constitution or a provincial Act.
 - (3) Revenue allocated through a province to local government in that province, in terms of section 210(1), is a direct charge against that province's Revenue Fund.

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Provincial taxes

224. (1) A provincial legislature may impose -

- taxes, levies, or duties other than income tax, value-added tax, general sales tax or customs duties; and
- (b) flat-rate surcharges on the tax bases of any tax, levy or duty that is imposed by national legislation, other than the tax bases of corporate income tax, value-added tax or customs duties.
- (2) The power of a provincial legislature to impose taxes, levies, duties and surcharges -
 - (a) may not be exercised in a way that materially and unreasonably prejudices national economic policies, economic activities across provincial boundaries or the national mobility of goods, services, capital or labour; and
 - (b) must be regulated by [national legislation] an Act of Parliament which may be enacted only after any recommendations of the Financial and Fiscal Commission have been considered.
- (3) <u>A provincial legislature, notwithstanding subsection (2) (b), has</u> <u>exclusive competence within its province to impose taxes, levies or</u> <u>duties on-</u>
 - (a) casinos;
 - (b) gambling, wagering and lotteries;
 - (c) betting; and
 - (d) motor vehicle licences.

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Municipal rates and taxes

- 225. (1) A municipality may impose rates on property, transfer duties on property and excise taxes, and, subject to [national legislation] an Act of Parliament, may impose other taxes, levies or duties; but, within each municipality the rates, taxes, levies and duties must be based on a uniform structure for its area of jurisdiction.
 - (1A) A municipality may not impose any income tax, value-added tax, general sales tax, surcharge or customs duty.
 - (2) The legislation referred to in subsection (1) may be enacted only after any recommendations of the Financial and Fiscal Commission have been considered.

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Part B

Police to the extent that the provisions of Chapter 11 expressly confer legislative competence upon the provincial legislature [Refuse removal, refuse dumps and solid waste disposal] [Ambulances and fire fighting services] [Town planning] [Cemeteries, funeral parlours and crematoriums] Provincial public enterprises in respect of the functional areas in this Schedule Veterinary services Population development function [Provision and administration of gas and electricity supply systems] [Pontoons, ferries, jetties, piers and small boat harbours] [Disaster management] [Liquor licensing] Provincial archives Provincial museums Provincial libraries and library services [Water and sanitation services, limited to potable water supply systems and domestic waste-water and sewerage disposal systems] [Stormwater management systems in built up areas] Public Works only in respect of the needs of provincial government departments and municipal councils in the discharge of their responsibilities to administer functions specifically assigned to them under this Constitution or any other law [Child care facilities] Administration of indigenous forests

[Licensing and control of undertakings that purvey food to the public] [Fencing and fences]

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New Schedule 4A

Schedule 4A Municipal Functional Areas

Air and noise pollution Ambulance services Animal and vermin control Beaches and amusement facilities Cemeteries, funeral parlours and cremation Child care facilities Civil protection Cleansing Combatting of nuisances Community services Disaster management Electricity and gas reticulation Fencing and fences Ferries, pontoons, jetties, piers and small boat harbours Fire fighting services Land use planning Library services Licensing and control of undertakings that purvey food to the public Liquor licensing Municipal elections Municipal roads and traffic regulation Parks and Recreation Pounds Primary health care and public health Product markets Refuse removal Sanitation services and waste water and sewerage disposal Storm water management Tourism to coli Town planning Trading regulations Transport planning Water reticulation

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